

State of Alaska FY2010 Governor's Operating Budget

Department of Health and Social Services McLaughlin Youth Center Component Budget Summary

Component: McLaughlin Youth Center

Contribution to Department's Mission

The McLaughlin Youth Center exists to provide secure detention and other services to youth who have been charged with an offense and are awaiting adjudication; treatment services for youth who have been committed to the facility for long-term confinement; and transition/aftercare services to offenders being released from secure treatment. These services are provided in a manner consistent with the Division of Juvenile Justice mission to hold juvenile offenders accountable for their behavior, promote the safety and restoration of victims and communities, and assist offenders and their families in developing skills to prevent crime.

Core Services

- Sixty-six bed secure detention program, consisting of three separate living units, providing supervision, custody, care and rehabilitative services for accused and adjudicated delinquent youth. Additional non-secure community based detention services are also provided as an alternative to secure detention for identified youth.
- One hundred bed treatment program, consisting of six living units/program components, providing supervision, custody, care, long-term treatment, and transitional services for adjudicated delinquent youth. Three of these program components are considered statewide resources, providing specialized treatment for female offenders, violent offenders and sex offenders from around the state.

FY2010 Resources Allocated to Achieve Results

FY2010 Component Budget: \$17,200,100	Personnel:	
	Full time	174
	Part time	0
	Total	174

Key Component Challenges

Facility Safety and Security Master Plan:

- The McLaughlin Youth Center Detention II Unit, the oldest juvenile detention unit in the state, is located in a 40 year old building that is outdated and worn out. Secure doors cannot be depended upon to lock, heating and ventilation systems do not meet current standards or codes, and at times sewage has backed up and flooded cell floors. Visibility is poor for staff monitoring of residents. Also, the facility has inadequate space for medical/nursing staff, with infractions of ADA (Americans with Disabilities Act), OSHA (Occupational Safety and Health Administration), HIPAA (Health Insurance Portability and Accountability Act), International Building Codes and health standards prevalent in the confined space. The McLaughlin Youth Center perimeter security system is not adequate to keep residents in the campus confines or keep the public out. Additionally, the division's Anchorage juvenile probation office is located in a former housing unit with single occupant cells serving as office space for two probation officers. The cramped and congested space is dangerous for staff and visitors and has inadequate screening and intake areas. Two of McLaughlin's three treatment cottages are in such need of repair that a cost analysis completed by the department in February 1997 indicated that a significant renovation or replacement of the cottages is needed. More recently, a proposed plan to address these needs was well articulated in a report by architect Steve Fishback following his assessment of McLaughlin Youth Center and three other Division of Juvenile Justice facilities. Mr. Fishback has considerable expertise in correctional facility safety and security, and his findings regarding the McLaughlin Youth Center are included in a report to Division of Juvenile Justice entitled "Threat to Safety and Security, An Assessment of Security Needs for Alaska's Juvenile Detention Facilities." Based on this report, the Division of Juvenile Justice requested capital funding to begin renovation and expansion of

McLaughlin Youth Center over a six year period. Phase one of this proposed plan was funded for FY2009.

Recruitment:

- The facility lacks sufficient permanent staffing to meet the best practice levels of supervision for the safety, security, and habilitation of the youth. Non-permanent staff are used to fill the gaps in supervision levels.
- The facility has historically lacked sufficient behavioral health staffing to meet the best practice standards of treatment and case management of youth. While recent years have seen an increase in the number of mental health clinicians at the facility, the need for additional positions remains given the population size, complexity, and level of need. In FY2009, we will recruit for three additional mental health clinicians, and the McLaughlin Youth Center team of clinicians will begin providing services to the Mat-Su and Kenai Peninsula Youth Facilities.

Significant Changes in Results to be Delivered in FY2010

- Renovations to the facility that were approved through the legislative process in FY2009 are expected to be underway in early FY2010. These include construction of a new detention unit to replace an older one and refurbishment of the facility's medical suite and Intensive Treatment Unit. While construction will undoubtedly be a noisy and untidy affair the facility has created a plan for a smooth transition to minimize disruptions to residents and programming.
- Two additional staff positions that were approved by the Legislature for hire in FY2009 are expected to be integrated into the operations of the Intensive Treatment Unit in FY2010. These positions are expected to improve conditions and services significantly in the Intensive Treatment Unit, which is the unit specifically designed for the state's most volatile and violent juvenile offenders. Additional trained, permanent staff will reduce the number of non-permanent and overtime employees needed on the unit, which should in turn lead to improved atmosphere, fewer outbreaks of disruptive behavior, and reduced likelihood of injuries and physical restraints for residents.
- A new mental health clinician to work full-time at McLaughlin Youth Center, to be hired in FY2009, is expected to be fully integrated into the day-to-day operations of the facility in FY2010. This clinician will assist the other mental health staff in identifying and managing youth with behavioral health issues, conducting assessments and evaluations, assisting other facility and probation staff in determining appropriate services and placements for youth, and contributing to the Division's understanding of the role that good mental health can play in improving the outcomes of youth involved in the juvenile justice system.

Major Component Accomplishments in 2008

Recidivism:

- An important measure of the success of the McLaughlin Youth Center treatment units is the ability of youth to remain crime free after their release. In FY2008, a University of Alaska, Anchorage PhD student completed research on the recidivism rate of youth participating in McLaughlin Youth Center's juvenile sex offender treatment program. A study of 107 youth released from this program during the past nine years showed a recidivism rate of less than 18%. Most notably, none of those youth had a record of reoffending with a sexual offense.

Safety and Security:

- A significant accomplishment this year is the development and implementation of a statewide policy on suicide prevention and intervention. In June, 2007, Division of Juvenile Justice senior managers and mental health clinicians participated in training with national expert Lindsay Hayes. Following that training the statewide policy was developed and, using the Performance-based Standards (PbS) Facility Improvement Plan format, implemented by all facilities in the division. This policy is now operational at the facility, providing an increased level of assessment, supervision, review, communication, training, and response to those youth at high risk for suicidal behavior.
- The McLaughlin Safety and Security Committee continues to meet monthly to discuss issues of concern at McLaughlin Youth Center. Representatives from all of the units, including the school, participate in the

meetings which provide a conduit for information to other staff. In FY2008, the coordinator of this committee was selected to coordinate a statewide Division of Juvenile Justice Safety and Security Committee, and is guiding that group in the development of emergency plans and other statewide initiatives related to staff and youth safety.

Recognition:

- The McLaughlin Youth Center continues to participate successfully in the national quality assurance program Performance-based Standards

Program Enhancement:

- Pre-and post-test data for youth released from the McLaughlin Youth Center in FY2008 demonstrated an average annual improvement of 2.5 grade levels in reading and 2.9 grade levels in math.
- McLaughlin Youth Center's Intensive Treatment Unit has made significant strides in their expansion of services for the difficult youth housed in that unit. Groups for youth include Intensive Substance Abuse treatment, Prime For Live, and Aggression Replacement Training (ART). During FY2008, several residents of this unit have earned a high school diploma, with some entering college or taking college-level correspondence courses.

Collaboration:

- McLaughlin Youth Center Staff continue to maintain a large number of very effective collaborations with community members and other agencies. A few of these are Boys and Girls Clubs, City of Anchorage Parks and Recreation, Salvation Army, Alaska Youth Environmental Action group, and Catholic Social Services. Mentoring programs with Big Brothers Big Sisters and UAA's Alaska Mentoring Initiative have resulted in the largest number of mentors working with McLaughlin Youth Center residents in many years. Through the Anchorage School District and local employers, our youth have increasing numbers of "real world" work opportunities to help them develop work skills and a positive work ethic.

Client Success:

- A young man with a high profile sex offense case was released from the sex offender program during FY2008 after completing his institutional treatment program. Upon admission, this youth struggled with his self image and feared returning to his family and community because of the scorn and ridicule he anticipated. Prior to his release from treatment, this young man was able to begin attending classes at the University of Alaska, Anchorage (UAA), and obtain employment in the community. He subsequently enrolled in UAA full time, and earned a 3.2 grade point average for the semester. He applied for and was accepted to a Harvard University summer school session designed to introduce interested students to that University. Upon release from McLaughlin Youth Center, the young man began his summer program at Harvard. Recent correspondence indicated he was doing well and enjoying the International Business class he participated in.
- Another young man who completed his institutional treatment order in the Intensive Treatment Unit at McLaughlin Youth Center has made a very successful transition back to the community. In addition to staying away from gang activity, he has maintained full-time employment and has enjoyed promotions due to his good attitude and positive work ethic. He is active in his church, and is working to rebuild damaged relationships with his family members. This young man contributes 90% of his income to assist with family bills and living expenses, and is trying hard to be a good role model for his younger siblings.

Statutory and Regulatory Authority

AS 47.05 Administration of Welfare, Social Services and Institutions
AS 47.10 Children in Need in Aid
AS 47.12 Delinquent Minors
AS 47.14 Juvenile Institutions
AS 47.15 Uniform Interstate Compact on Juveniles
AS 47.17 Child Protection
AS 47.18 Programs and Services Related to Adolescents
AS 47.21 Adventure Based Education
AS 47.37 Uniform Alcoholism and Intoxication Treatment Act

7 AAC 52 Juvenile Correctional Facilities and Juvenile Detention Facilities
7 AAC 54 Administration

Contact Information

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**McLaughlin Youth Center
Component Financial Summary**

All dollars shown in thousands

	FY2008 Actuals	FY2009 Management Plan	FY2010 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	12,588.2	14,116.7	14,631.5
72000 Travel	4.4	4.2	4.2
73000 Services	1,037.7	1,226.1	1,226.1
74000 Commodities	890.9	888.8	883.0
75000 Capital Outlay	9.3	0.0	0.0
77000 Grants, Benefits	226.6	455.3	455.3
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	14,757.1	16,691.1	17,200.1
Funding Sources:			
1002 Federal Receipts	0.6	1.0	1.0
1004 General Fund Receipts	14,123.3	15,647.8	16,162.4
1007 Inter-Agency Receipts	346.3	387.8	382.0
1037 General Fund / Mental Health	163.7	454.8	465.5
1092 Mental Health Trust Authority Authorized Receipts	123.2	199.7	189.2
Funding Totals	14,757.1	16,691.1	17,200.1

Estimated Revenue Collections

Description	Master Revenue Account	FY2008 Actuals	FY2009 Management Plan	FY2010 Governor
Unrestricted Revenues				
None.		0.0	0.0	0.0
Unrestricted Total		0.0	0.0	0.0
Restricted Revenues				
Federal Receipts	51010	0.6	1.0	1.0
Interagency Receipts	51015	346.3	387.8	382.0
Restricted Total		346.9	388.8	383.0
Total Estimated Revenues		346.9	388.8	383.0

**Summary of Component Budget Changes
From FY2009 Management Plan to FY2010 Governor**

All dollars shown in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2009 Management Plan	16,102.6	1.0	587.5	16,691.1
Adjustments which will continue current level of service:				
-Correct Unrealizable Fund Sources in the Salary Adjustment for the Existing Bargaining Unit Agreements	5.4	0.0	-5.4	0.0
-Transfer I/A Authority to the Ketchikan Regional Youth Facility Component	0.0	0.0	-5.8	-5.8
-Reverse FY2009 MH Trust Recommendation	0.0	0.0	-199.7	-199.7
-Reverse FY09 Disability Justice-Mental Clinical Capacity for Juveniles In and/or Transitioning Out of Detention	-288.4	0.0	0.0	-288.4
-FY2010 Wage and Health Insurance Increases for Bargaining Units with Existing Agreements	369.8	0.0	5.4	375.2
Proposed budget increases:				
-MH Trust: Dis Justice -Grant 1386.02 Increase Mental Health Clinical Capacity in Juvenile Justice Facilities	0.0	0.0	189.2	189.2
-Front Line Staffing at the McLaughlin Youth Center	150.1	0.0	0.0	150.1
-MH Trust: Dis Justice: Grant 1386.02 Increase Mental Health Clinical Capacity in DJJ Facilities. Cont. FY09 Level	288.4	0.0	0.0	288.4
FY2010 Governor	16,627.9	1.0	571.2	17,200.1

**McLaughlin Youth Center
Personal Services Information**

Authorized Positions			Personal Services Costs	
	FY2009 Management Plan	FY2010 Governor		
Full-time	172	174	Annual Salaries	8,708,012
Part-time	0	0	COLA	328,772
Nonpermanent	2	2	Premium Pay	0
			Annual Benefits	5,012,050
			<i>Less 0.00% Vacancy Factor</i>	(0)
			Lump Sum Premium Pay	582,662
Totals	174	176	Total Personal Services	14,631,496

Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Accounting Tech II	1	0	0	0	1
Admin Asst III	1	0	0	0	1
Administrative Assistant I	2	0	0	0	2
Administrative Assistant II	1	0	0	0	1
Administrative Clerk II	1	0	0	0	1
Administrative Clerk III	4	0	0	0	4
Administrative Officer II	1	0	0	0	1
Assoc Coordinator	2	0	0	0	2
Building Mgmt Specialist	1	0	0	0	1
Enviro Services Journey II	1	0	0	0	1
Food Service Journey	4	0	0	0	4
Food Service Lead	3	0	0	0	3
Food Service Supervisor	1	0	0	0	1
Juvenile Justice Officer I	1	0	0	0	1
Juvenile Justice Officer II	96	0	0	0	96
Juvenile Justice Officer III	25	0	0	0	25
Juvenile Justice Supt I	2	0	0	0	2
Juvenile Justice Supt III	1	0	0	0	1
Juvenile Justice Unit Supv	7	0	0	0	7
Juvenile Prob Officer II	1	0	0	0	1
Maint Gen Journey	4	0	0	0	4
Maint Spec Eltronics Journey I	1	0	0	0	1
Mntl Hlth Clinician II	5	0	0	0	5
Mntl Hlth Clinician III	1	0	0	0	1
Nurse II	3	0	0	0	3
Nurse III	1	0	0	0	1
Recreational Therapist II	1	0	0	0	1
Social Services Specialist III	1	0	0	0	1
Supply Technician I	1	0	0	0	1
Supply Technician II	1	0	0	0	1
Training Specialist I	1	0	0	0	1
Totals	176	0	0	0	176